

CALIFORNIA DEPARTMENT OF SOCIAL SERVICES

NOTICE TO INTERESTED PARTIES

The California Department of Social Services (CDSS) is required by federal law to submit Appendix H-Caseload Reduction Report (ACF-202 form) to the Administration for Children and Families. This report is for Federal Fiscal Year 2006, for the Temporary Assistance to Needy Families program and must be submitted by December 31, 2005.

Notice is hereby given that a copy of California's Caseload Reduction report is available on the CDSS website (www.cdss.ca.gov) or upon request from the office below.

Comments relating to California's Caseload Reduction report may be submitted in writing or fax to the address/number listed below. All comments must be received no later than 5:00 p.m. on December 15, 2005.

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ACF-202 TANF Caseload Reduction Report

State of California

Fiscal Year 2006

PART 1 - Implementation of All Eligibility Changes Made by the State Since FFY 1995

Changes Required by Federal Law

Eligibility Change		Implementation Date	Estimated Impact on Caseload Since Change
1	Federal 24-month Work Participation Requirement	August 22, 1996	The estimated impact is zero. See methodology, page 6
2	Federal requirement that teen parents must live in adult-supervised settings to receive assistance	August 22, 1996	There is no impact on the caseload. Previously enacted state law conforms to the federal requirements.
3	Denial of aid for 10-years to individuals fraudulently misrepresenting residency to more than one state	August 22, 1996	The estimated impact is zero. California has no reported cases as verified by the Office of Administrative Law Judges. In addition, California counties routinely check with other states for aid status of applicants.
4	Fleeing Felons/Probation Violators/Parole Violators/Drug Felons	August 22, 1996	The estimated impact is -3 . See methodology, page 6 and Attachment A.
5	Federally Ineligible Aliens (Pure Cases)	August 22, 1996	The estimated impact is zero. California continues to aid this population.

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	Eligibility Change	Implementation Date	Estimated Impact on Caseload Since Change	
<u>State-Implemented Changes</u>				
Changes Related to Income and Resources				
1	Food Stamp and CalWORKs new vehicle valuation rule	June 1, 2001	See methodology, page 7 and Attachment B.	+ 5,072
2	Income Disregards and MAP COLA	January 1, 1998	See methodology, page 7 and Attachments C & D.	+ 13,667
3	State 5-year time limit for adults	January 1, 1998	See methodology, page 7 and Part II, Reasons for Case Closure, item 4f. of this report.	-53
4	Quarterly Reporting/Prospective Budgetting	November 1, 2003	See methodology, page 8 and Attachment F.	+ 6,555

Changes Related to Categorical or Demographic Eligibility Factors				
1	Tribal TANF	October 1, 1998	See methodology, page 7 and Attachment E.	-1,067

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PART 1 - Implementation of All Eligibility Changes Made by the State Since FFY 1995
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Eligibility Change	Implementation Date	Estimated Impact on Caseload Since Change (positive or negative impact)
Changes Due to Full-Family Sanctions	N/A	None

Other Eligibility Changes

1	Deprivation: Elimination of Connection to the Work Force Requirement for Two-Parent Families	January 1, 1998	Impact 2-Parent cases only. Resulted in an increase to the caseload. However, California currently does not collect the data needed to determine the increase in caseload caused by this policy.
Estimated Total Net Impact on the Caseload of All Eligibility Changes			24,171
Total Prior Year Caseload			506,175
Estimated Caseload Reduction Credit			44.9%

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PART II - Application Denials and Case Closures					
		Fiscal year 1995		Fiscal year 2005	
Reason for Application Denials		Number	Percent	Number	Percent
1)	No eligible Child	1,532	11.4	1,700	12.5
2)	Not deprived of support or care	1,540	11.4	966	7.1
3)	Resources exceeds limits	983	7.3	435	3.2
4)	Income exceeds standards	1,926	14.3	2,531	18.7
5)	Failure to comply with procedural requirements	7,004	52.0	6,132	45.2
6)	Failure to comply with program requirements	145	1.1	0	0.0
7)	Ineligible non-citizen	105	0.8	91	0.7
8)	Excluded by law for reason other than time limits and citizenship	0	0.0	1,474	10.9
9)	Nonresident	237	1.8	129	1.0
10)	Cases denied due to Diversion	0	0.0	97	0.7
Total Application Denials		13,472	100.0	13,555	100.0

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PART II - Application Denials and Case Closures					
		Fiscal year 1995		Fiscal year 2005	
Reason for Case Closures		Number	Percent	Number	Percent
1)	No eligible Child	4,980	11.6	3,410	6.9
2)	Not deprived of support or care	430	1.0	280	0.6
3)	Resources exceeds limits	680	1.6	243	0.5
4)	Income exceeds standards: (Sum of 4a through 4e)	6,673	15.6	4,378	8.9
	a. Earnings increased	3,276	7.6	3,379	6.9
	b. Benefits or pension increased	935	2.2	507	1.0
	c. Support from person inside home increased	494	1.2	113	0.2
	d. Support from person outside home increased	57	0.1	30	0.1
	e. Requirements reduced	1,911	4.5	295	0.6
	f. Timed-out adult and income ineligible	0	0	53	0.1
5)	Moved and cannot locate	2,911	6.8	1,885	3.8
6)	Recipient initiated	27,166	63.3	24,526	49.9
7)	Failure to comply with program requirement	43	0.1	13,888	28.3
8)	Excluded by law for reasons other than time limits and citizenship	23	0.1	509	1.0
Total Case Closures		42,906	100.0	49,119	100.0

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Part III - Description of the Methodology Used to Calculate the Caseload Reduction Estimates (attach supporting data to this form)

California's caseload reduction credit for All-Families in federal fiscal year FFY 2006 is estimated to be 44.9 percent. This figure was derived by subtracting the prior year, FFY 2005, caseload total of 506,175 from the base year FFY 1995 total of 919,471. The resulting difference of 413,296 was divided by the base year figure of 919,471 to obtain the 44.9 percent caseload reduction credit (See Attachment G). In addition, California is reporting the federally mandated eligibility changes and the state implemented changes that affect caseload. The estimated net impact of all the state and federally mandated changes on caseload totaled +24,171. The following information explains the methodology and the effects of these adjustments on the caseload.

Changes Required by Federal Law

- 1) **Federal 24-month Work Participation Requirement:** California sanctions only the adult rather than the full family. Therefore, only a case with an aided adult and no aided child can be terminated for a welfare to work sanction. In California, the two reasons for an adult only case are: an aided caretaker with a disabled SSI child or a pregnant woman with no other eligible children. In California, an aided adult caring for a disabled child is exempt and an exemption can also be provided for temporary disability due to pregnancy. Therefore, we believe the estimated impact is zero.
- 2) **Federal requirement that teen parents must live in an adult supervised setting to receive assistance:** There is no estimated impact on the caseload. Previously enacted state law conforms to the federal requirement.
- 3) **Denial of aid for 10 years to individuals fraudulently misrepresenting residency to more than one state:** In order to be disqualified in this category, the case must be reviewed by the Office of Administrative Law Judges (ALJ). California has no reported cases as verified by the ALJ Office. In addition California counties routinely check with other states for aid status of applicants. The estimated impact is zero.
- 4) **Fleeing Felons/Probation Violators/Parole Violators/Drug Felons:** Individuals in this category are ineligible for aid. The State of California continues to provide aid to the eligible family members of the excluded person. Based on FFY **2004** caseload data, we determined that **0.65** percent of all CalWORKs cases have no aided child in the assistance unit (AU) (example: pregnant mother with no other children). To determine the number of cases terminated due to drug/fleeing felon status, we multiplied the monthly sum of cases with an excluded adult by the **0.65** percent ratio of cases with no aided child. It is estimated that there is an average **-3** caseload reduction per month by excluding these individuals. (See Attachment A)
- 5) **Federally Ineligible Non-Citizens:** California continues to provide cash aid to federally ineligible, legal non-citizens. California does not aid undocumented, or illegal, non-citizens. The estimate impact is zero.

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State-Implemented Changes

Changes Related to Income and Resources

- 1) **Federal Food Stamp and California Work Opportunity and Responsibility To Kids (CalWORKs) program vehicle valuation rules:** This policy may result in exemption of a motor vehicle from resource limits for CalWORKs recipients. Data from the CalWORKs report on Reasons for Denial and Other Non-Approvals of Applications for Cash Grant (CA255CW) was used to determine the estimated effect on the caseload as a result of the vehicle valuation rules. This rule was enacted in June 2001. For the FFY 2006 report we took the 8-month pre-enactment average denied cases and subtracted from it the 12-month FFY 2005 average denied cases. We then appended attrition data from applicants with no prior history of aid to determine the full caseload change. This calculation reflects a **+5,072** case per month increase in the caseload. Based on discussion and agreement with the Department's Estimates Branch, we have assumed a maximum limit of 24 months of eligibility for these added cases. (See Attachment B)
 - 2) **Income Disregards and MAP COLA:** In January 1998, California implemented the CalWORKs program. A centerpiece of this program was a change in the income disregard methodology and establishment of cost of living adjustments (COLA) for the maximum aid payment (MAP). Since January of 1998 California initiated MAP COLAs of 2.84 percent (November 1998), 2.36 percent (July 1999), 2.96 percent (October 2000), 5.31 percent (October 2001), 3.74 percent (June 2003) and 2.75 (July 2004). We have included a separate attachment utilizing the October 2003 MAP that further explains the impact of these changes. (See Attachments C and D). Utilizing the FFY 2004 CalWORKs Characteristics Survey Database, we determined that **+13,667** eligible cases would not have been eligible if the prior income disregard and MAP/MBSAC levels had been retained. This represented **2.7** percent of the surveyed caseload. We multiplied this ratio by the FFY 2005 CalWORKs caseload of **506,175** to determine stated impact of **+13,667** cases. (See Attachments C & D)
 - 3) **State 5 year time limit for adults:** Effective January 1998, California implemented a 5 year time limit for adult recipients. The CA 253 CW - CalWORKs Report on Reasons for Discontinuances of Cash Grant is a monthly report from California county welfare departments. From this report, we have used the monthly average number of cases discontinued in Fiscal Year 2005 for "Timed-out adult and income ineligible" category as the estimated impact for the state 5 year time limit for adults. It is important to note that we believe that this methodology may overstate the impact of adults reaching their 5 year time limit since it also includes cases that become ineligible because of their income. The estimated average monthly impact for FFY 2006 is -53 cases. (See Part II, Reasons for Case Closure, item 4f. of this report.)
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State-Implemented Changes

- 4) **Quarterly Reporting/Prospective Budgeting:** In FFY 2004, county welfare departments converted from a monthly reporting system to a quarterly reporting system and from retrospective budgeting of non-exempt income to determine the grant levels for recipients to prospective budgeting of non-exempt income. This phased-in conversion began in November 2003 with the last counties converting in June 2004. The impact of these changes resulted in an increase in the caseload. To determine the caseload impact we used the average monthly caseload (excluding Emergency Assistance and Kin Gap) for the quarter immediately preceding implementation. We compared the average caseload from this quarter to the caseload of the 4th month following implementation. We computed the difference in the between the caseloads and found an increase in the caseload of 6,555 cases in the 4th month following implementation. (See Attachment F)

Changes Related to Categorical or Demographic Eligibility Factors

- 1) **Tribal TANF:** The stated impact of **-1067** cases is based on a monthly average of the Tribal TANF caseload as reported by the tribes to the State of California. (See Attachment E)

Other Eligibility Changes

- 1) **Deprivation: Elimination of Connection to Labor Force Requirement for Two-Parent Families.** This eligibility requirement resulted in an increase in the two parent caseload however, California currently does not collect the data needed to determine the increase in caseload caused by this policy.
 - 2) **Part II Application Denials and Case Closures, by Reason:** This section reflects California's aggregate data as reported by the counties on the "Reasons for Denial" and "Reason's for Discontinuance" forms. Monthly totals were summed then divided by 12 to derive the average monthly figures.
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PART IV -- Certification

I certify that we have provided the public an appropriate opportunity to comment on the estimates and methodology used to complete this report and

(Signature)

Gloria Merk

(Name)

DEPUTY DIRECTOR

(Title)

**ACF 202 - FFY 2006
Attachment A
Fleeing Felons**

	Drug Felons	Fleeing Felons	Parole Violators	FFY 2004 CalWorks Felon Caseload	Ratio of caseload with No Aided Children	Estimated Caseload Terminated Due to Felon Status
Oct-04	131	218	16	365	0.65%	2.37
Nov-04	180	172	8	360	0.65%	2.34
Dec-04	209	189	14	412	0.65%	2.68
Jan-05	257	124	11	392	0.65%	2.55
Feb-05	239	104	15	358	0.65%	2.33
Mar-05	295	83	14	392	0.65%	2.55
Apr-05	272	400	12	684	0.65%	4.45
May-05	248	233	8	489	0.65%	3.18
Jun-05	283	276	19	578	0.65%	3.76
Jul-05	142	109	17	268	0.65%	1.74
Aug-05	142	109	17	268	0.65%	1.74
Sep-05	142	109	17	268	0.65%	1.74
Total	2,540	2,126	168	4,834		31
Average	212	177	14	403		-3

Total FFY 2004 Caseload	500,816
Cases with no aided Child	3,262
Ratio of cases with no aided child	0.65%

We used the respective line items from page 1 DPA 266 - Fraud Investigation Activity Report. The total for each month was summed. We then divided the cases with no aided children by the total CalWORKs caseload to get the ratio of cases with no children to total caseload. We then multiplied that ratio by the total felon caseload for each month, summed and divided by 12 to produce the average caseload adjustment of cases terminated due to felon status.

**Attachment B
Vehicle Valuation Rule**

Vehicle Eligible Cases	Date	Oct-03	Nov-03	Dec-03	Jan-04	Feb-04	Mar-04	Apr-04	May-04	Jun-04	Jul-04	Aug-04	Sep-04	Oct-04	Nov-04	Dec-04	Jan-05	Feb-05	Mar-05	Apr-05	May-05	Jun-05	Jul-05	Aug-05	Sep-05	FFY 2005 Average
187	Jun-01	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
187	Jul-01	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
187	Aug-01	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
187	Sep-01	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
205	Oct-01	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
205	Nov-01	49	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
205	Dec-01	58	49	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
205	Jan-02	66	58	49	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
205	Feb-02	74	66	58	49	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
205	Mar-02	83	74	66	58	49	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
205	Apr-02	91	83	74	66	58	49	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
205	May-02	94	91	83	74	66	58	49	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
205	Jun-02	97	94	91	83	74	66	58	49	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
205	Jul-02	100	97	94	91	83	74	66	58	49	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
205	Aug-02	103	100	97	94	91	83	74	66	58	49	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
205	Sep-02	101	98	95	92	90	87	79	71	63	55	47	0	0	0	0	0	0	0	0	0	0	0	0	0	0
195	Oct-02	106	101	98	95	92	90	87	79	71	63	55	47	0	0	0	0	0	0	0	0	0	0	0	0	0
195	Nov-02	111	106	101	98	95	92	90	87	79	71	63	55	47	0	0	0	0	0	0	0	0	0	0	0	0
195	Dec-02	115	111	106	101	98	95	92	90	87	79	71	63	55	47	0	0	0	0	0	0	0	0	0	0	0
195	Jan-03	120	115	111	106	101	98	95	92	90	87	79	71	63	55	47	0	0	0	0	0	0	0	0	0	0
195	Feb-03	125	120	115	111	106	101	98	95	92	90	87	79	71	63	55	47	0	0	0	0	0	0	0	0	0
195	Mar-03	131	125	120	115	111	106	101	98	95	92	90	87	79	71	63	55	47	0	0	0	0	0	0	0	0
195	Apr-03	138	131	125	120	115	111	106	101	98	95	92	90	87	79	71	63	55	47	0	0	0	0	0	0	0
195	May-03	147	138	131	125	120	115	111	106	101	98	95	92	90	87	79	71	63	55	47	0	0	0	0	0	0
195	Jun-03	156	147	138	131	125	120	115	111	106	101	98	95	92	90	87	79	71	63	55	47	0	0	0	0	0
195	Jul-03	168	156	147	138	131	125	120	115	111	106	101	98	95	92	90	87	79	71	63	55	47	0	0	0	0
195	Aug-03	179	168	156	147	138	131	125	120	115	111	106	101	98	95	92	90	87	79	71	63	55	47	0	0	0
195	Sep-03	389	371	347	323	303	286	272	259	248	239	230	219	209	203	196	191	185	180	162	146	129	113	97	0	
403	Oct-03	403	389	371	347	323	303	286	272	259	248	239	230	219	209	203	196	191	185	180	162	146	129	113	97	0
403	Nov-03		403	389	371	347	323	303	286	272	259	248	239	230	219	209	203	196	191	185	180	162	146	129	113	97
403	Dec-03			403	389	371	347	323	303	286	272	259	248	239	230	219	209	203	196	191	185	180	162	146	129	113
403	Jan-04				403	389	371	347	323	303	286	272	259	248	239	230	219	209	203	196	191	185	180	162	146	129
403	Feb-04					403	389	371	347	323	303	286	272	259	248	239	230	219	209	203	196	191	185	180	162	146
403	Mar-04						403	389	371	347	323	303	286	272	259	248	239	230	219	209	203	196	191	185	180	162
403	Apr-04							403	389	371	347	323	303	286	272	259	248	239	230	219	209	203	196	191	185	180
403	May-04								403	389	371	347	323	303	286	272	259	248	239	230	219	209	203	196	191	185
403	Jun-04									403	389	371	347	323	303	286	272	259	248	239	230	219	209	203	196	191
403	Jul-04										403	389	371	347	323	303	286	272	259	248	239	230	219	209	203	196
403	Aug-04											403	389	371	347	323	303	286	272	259	248	239	230	219	209	203
403	Sep-04												403	389	371	347	323	303	286	272	259	248	239	230	219	209
349	Oct-04													349	337	321	300	280	263	248	235	224	215	207	199	199
349	Nov-04														349	337	321	300	280	263	248	235	224	215	207	207
349	Dec-04															349	337	321	300	280	263	248	235	224	215	215
349	Jan-05																349	337	321	300	280	263	248	235	224	224
349	Feb-05																	349	337	321	300	280	263	248	235	235
349	Mar-05																		349	337	321	300	280	263	248	248
349	Apr-05																			349	337	321	300	280	263	263
349	May-05																				349	337	321	300	280	280
349	Jun-05																					349	337	321	300	300
349	Jul-05																						349	337	321	321
349	Aug-05																							349	337	337
349	Sep-05																								349	349
Total		3204	3391	3565	3727	3879	4023	4160	4291	4416	4537	4654	4767	4821	4874	4925	4977	5029	5082	5127	5165	5196	5221	5239	5208	5072

**Attachment D
Comparison of Income Disregard System**

AFDC Disregard System	
Gross Earnings	1221
\$90 Work Disregard	-90
	1131
\$30 Disregard	-30
	1101
1/3 Disregard	-367
Net Non-Exempt Earnings	734

CalWORKs Disregard System	
Gross Earnings	1671
\$225 Disregard	-225
	1446
50 Percent Disregard	-723
Net Non-Exempt Earnings	723

Family of Three

MBSAC	734
Net Non-Exempt Earnings	734
AFDC Grant	0

Family of Three

MAP	723
Net Non-Exempt Earnings	723
CalWORKs Grant	0

Definitions
MBSAC = Minimum Basic Standard of Adequate Care
MAP = Maximum Aid Payment
AFDC = Aid for Families with Dependent Children program
CalWORKs = California Work Opportunity and Responsibility to Kids program

MAP & MBSAC Levels
August 22, 1996 levels for a family of three:
MAP = \$565
MBSAC = \$734
October 2004 levels for a family of three:
MAP = \$723

Conclusion:
 In California prior to the implementation of the new income disregard and MAP COLAs, a family of three would be ineligible for a cash grant at the earnings level of \$1,221. With the CalWORKs income disregards and MAP COLAs, a family of three becomes ineligible for a cash grant at the earnings level of \$1,671. To measure this impact on the CalWORKs caseload, we applied the AFDC income disregards and MAP/MBSAC levels to the surveyed cases in the **FFY 2004** CalWORKs Characteristics Survey. Based on the results we estimate the impact of the CalWORKs disregards and MAP COLAs to be **+13,667** cases.

**ACF 202 - FFY 2006
Attachment E
Tribal TANF**

	Total Tribal Caseload
FFY 2005	
First Quarter-	
October	835
November	905
December	923
Second Quarter-	
January	841
February	879
March	910
Third Quarter-	
April	1132
May	1226
June	1289
Fourth Quarter-	
July	1289
August	1289
September	1289
FFY Average*	-1067

*Displayed as a negative number to denote the loss of caseload from California CalWORKs program to the Tribal TANF Programs.

ACF 202 - FFY 2006
Attachment F
Caseload Reduction Credit

	Average Caseload Quarter Prior to Qtrly Report.	Caseload 4th Month After Qtrly Report.	Increase In Caseload (5 - 4)
Nov 03 Counties	20,618	21,692	1,074
Jan 04 Counties	25,420	26,471	1,051
Mar 04 Counties	15,696	16,119	423
April 04 Counties	113,139	114,424	1,285
May 04 Counties	88,613	89,496	883
June 04 Counties	219,028	220,868	1,840
Total	482,515	489,070	6,555

**ACF 202 - FFY 2006
Attachment G
Caseload Reduction Credit**

	2 Parent	Zero Parent	All Other	Timed Out	Safety Net	CalWORKs Subtotal	CalWORKs EA Foster Care	EA/GA CWS	Kin-GAP	Total	FFY 1995 Caseload	Caseload Decline	Caseload Reduction Credit
Oct-04	39,266	168,879	208,677	38,648	35,276	490,746	3,703	27	14,618	509,094			
Nov-04	39,375	168,388	208,003	38,978	35,427	490,171	3,350	30	14,612	508,163			
Dec-04	39,912	169,724	208,163	39,585	35,670	493,054	3,372	36	14,713	511,175			
Jan-05	39,627	171,563	205,380	39,316	35,887	491,773	3,167	18	14,741	509,699			
Feb-05	39,157	174,089	204,175	37,721	35,643	490,785	2,687	20	14,869	508,361			
Mar-05	39,132	174,630	203,625	37,905	36,400	491,692	3,431	20	14,810	509,953			
Apr-05	38,377	176,743	202,587	37,715	34,862	490,284	3,476	25	14,717	508,502			
May-05	38,250	174,877	201,562	38,127	35,525	488,341	3,429	25	14,753	506,548			
Jun-05	37,787	174,470	201,411	38,128	35,950	487,746	3,087	21	14,680	505,534			
Jul-05	37,019	172,394	199,314	37,681	36,881	483,289	3,023	0	14,329	500,641			
Aug-05	36,528	169,844	198,701	37,372	37,444	479,889	3,468	0	14,859	498,216			
Sep-05	36,528	169,844	198,701	37,372	37,444	479,889	3,468	0	14,859	498,216			
Total	460,958	2,065,445	2,440,299	458,548	432,409	5,857,659	39,661	222	176,560	6,074,102			
12 Month Average						488,138				506,175	919,471	413,296	44.9%